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IOSCO COUNTY
TAWAS CITY, MICHIGAN

SINGLE AUDIT REPORTS
YEAR ENDED DECEMBER 31, 2018

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June 25, 2019

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INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Commissioners
Iosco County
Tawas City, Michigan

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Iosco County as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise Iosco County's basic financial statements and have issued our report thereon dated June 25, 2019. Our report includes a reference to other auditors who audited the financial statements of Iosco Medical Care Facility and Iosco County Road Commission, as described in our report on Iosco County's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors. The financial statements of Iosco Medical Care Facility were not audited in accordance with *Government Auditing Standards*, and accordingly, this report does not include reporting on internal control over financial reporting or instances of reportable noncompliance associated with Iosco Medical Care Facility.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Iosco County's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Iosco County's internal control. Accordingly, we do not express an opinion on the effectiveness of Iosco County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. We did identify one deficiency in internal control, described in the accompanying schedule of findings and questioned costs, that we consider to be a material weakness. 2018-001.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Iosco County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

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Board of Commissioners
losco County
June 25, 2019
Page Two

losco County's Response to Finding

losco County's response to the finding identified in our audit is described in the accompanying schedule of findings and questioned costs. losco County's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

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June 25, 2019

INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Board of Commissioners
Iosco County
Tawas City, Michigan

Report on Compliance for Each Major Federal Program

We have audited Iosco County's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of Iosco County's major federal programs for the year ended December 31, 2018. Iosco County's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

Iosco County's basic financial statements include the operations of Iosco County Road Commission, which expended \$1,306,510 in federal awards which is not included in Iosco County's schedule of expenditures of federal awards during the year ended December 31, 2018. Our audit, as described below, did not include the operations of Iosco County Road Commission because the federal awards were for contracted projects. These contracted projects fall under the single audit requirements of the Michigan Department of Transportation.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditors' Responsibility

Our responsibility is to express an opinion on compliance for each of Iosco County's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Iosco County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of Iosco County's compliance.

Opinion on Each Major Federal Program

In our opinion, Iosco County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2018.

Report on Internal Control Over Compliance

Management of Iosco County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Iosco County's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Iosco County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Iosco County as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise Iosco County's basic financial statements. We issued our report thereon dated June 25, 2019, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

Stephenson & Company, P.C.

IOSCO COUNTY
Tawas City, Michigan

SCHEDULE OF FINDINGS AND QUESTIONED COSTS
For the Year Ended December 31, 2018

Summary of Auditors' Results

1. The auditors' report expresses unmodified opinions on the financial statements of losco County.
2. One material weakness in internal control relating to the audit of the financial statements is reported in the Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*.
3. No instances of noncompliance material to the financial statements of losco County, which are required to be reported in accordance with *Government Auditing Standards*, were disclosed during the audit.
4. No material weaknesses or significant deficiencies relating to the audit of internal control over major federal award programs are reported in the Independent Auditors' Report on Compliance For Each Major Program and on Internal Control Over Compliance Required by the Uniform Guidance.
5. The auditors' report on compliance for the major federal award programs for losco County expresses an unmodified opinion on all major federal programs.
6. No audit findings relative to the major federal award programs for losco County are reported in this schedule.
7. The programs tested as major programs included: CFDA #11.307 Economic Development Administration - Economic Adjustment Grant for Military Base Closures and CFDA #97.067 State Homeland Security Grant Program
8. The threshold used for distinguishing between Type A and B programs was \$750,000.
9. losco County does not qualify as a low-risk auditee.

Findings - Financial Statement Audit

2018-001

Financial Statement Preparation

Condition and Criteria: Accounting principles require personnel of the County have the knowledge to review and determine the financial report and the Schedule of Expenditures of Federal Awards is a complete presentation in accordance with Generally Accepted Accounting Principles. losco County's personnel prepare various financial information throughout the year to assess operations and the financial condition of the County. However, prior to the closing of the year end, various entries material to the financial statements were proposed by the external auditors. Also, the County relies on the external auditors to assist in preparing the annual financial report and Schedule of Expenditures of Federal Awards in accordance with Generally Accepted Accounting Principles.

Effect: As a result, the County is considered to have a material weakness, since reporting errors or omissions could occur in the preparation of the annual financial report and Schedule of Expenditures of Federal Awards that would be departures from Generally Accepted Accounting Principles and the County would not be in a position to detect the errors or omissions.

IOSCO COUNTY
Tawas City, Michigan

SCHEDULE OF FINDINGS AND QUESTIONED COSTS
For the Year Ended December 31, 2018

Findings - Financial Statement Audit (Continued)

2018-001 Financial Statement Preparation (Continued)

Cause: The County has in the past evaluated the cost vs. benefit of correcting this finding and deemed it in its best interests to outsource the task to its external auditors.

Context: Iosco County has individuals on staff to review the financial report and Schedule of Expenditures of Federal Awards to ensure they are accurate, and the financial information reflects the recording of the proposed entries. However, the individuals do not review and determine that the financial report and Schedule of Expenditures of Federal Awards is a complete presentation in accordance with Generally Accepted Accounting Principles.

Auditor's Recommendation: We recommend the County continue to re-evaluate the cost vs. benefit considerations involved with remedying this situation.

Views of Responsible Officials: The County has evaluated the cost vs. benefit of establishing internal controls over the preparation of financial statements in accordance with GAAP, and determined that it is in the best interests of the County to outsource this task to its external auditors, and to carefully review the draft financial statements and notes and the Schedule of Expenditures of Federal Awards prior to approving them and accepting responsibility for their content and presentation.

Corrective Action Plan: See attached corrective action plan from management.

Findings and Questioned Costs - Major Federal Award Programs Audit

There were no findings or questioned costs related to the major federal award program audit for the year ended December 31, 2018.

IOSCO COUNTY, MICHIGAN
Tawas City, Michigan

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
For the Year Ended December 31, 2018

Federal Grantor or Pass Through Grantor <u>Program Title/Grantor's Number</u>	<u>Federal CFDA Number</u>	<u>Current Year Expenditures</u>	<u>Expenditures to Subrecipients</u>
<u>U.S. Department of Agriculture</u>			
Housing Preservation Grant	10.433	\$ 21,282	\$ 0
Housing Preservation Grant Program Income		<u>8,091</u>	<u>0</u>
		<u>29,373</u>	<u>0</u>
Passed through the Michigan Department of Natural Resources:			
Schools & Roads - Grants to States National Forest Revenue 2018	10.665	<u>8,070</u>	<u>8,070</u>
Rural Business Enterprise Fund Grant	10.769	<u>44,539</u>	<u>0</u>
Total U.S. Department of Agriculture		<u>81,982</u>	<u>8,070</u>
<u>U.S. Department of Interior</u>			
Payment in Lieu of Taxes 2018	15.226	163,360	0
Passed through the Michigan Department of Natural Resources:			
Schools & Roads - Grants to States Oil/Gas Royalties 2018	10.665	<u>239</u>	<u>239</u>
Total U.S. Department of Interior		<u>163,599</u>	<u>239</u>
<u>U.S. Department of Commerce</u>			
Economic Development Administration - Economic Adjustment Grant for Military Base Closures	11.307	<u>3,042,351</u>	<u>0</u>
<u>U.S. Department of Housing and Urban Development</u>			
Passed through Michigan Economic Development Corporation:			
Community Development Block Grant Revolving Loan Fund	14.228	<u>388</u>	<u>388</u>
Passed through Michigan State Housing Development Authority:			
Community Development Block Grant Program Income	14.228	70,670	0
ICHRRLP Revolving Loan Fund		<u>9,879</u>	<u>0</u>
		<u>80,549</u>	<u>0</u>
Total U.S. Department of Housing and Urban Development		<u>80,937</u>	<u>388</u>
<u>U.S. Department of Justice</u>			
Bulletproof Vest Partnership Program 2016	16.607	673	0
Bulletproof Vest Partnership Program 2017		<u>537</u>	<u>0</u>
		<u>1,210</u>	<u>0</u>

The accompanying notes are an integral part of this schedule.

IOSCO COUNTY, MICHIGAN
Tawas City, Michigan

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
For the Year Ended December 31, 2018

Federal Grantor or Pass Through Grantor <u>Program Title/Grantor's Number</u>	<u>Federal CFDA Number</u>	<u>Current Year Expenditures</u>	<u>Expenditures to Subrecipients</u>
<u>U.S. Department of Health and Human Services</u>			
Child Support Enforcement:			
Passed through the Michigan Department of Human Services:			
Child Support Enforcement Incentive Payment 2018	93.563	36,063	0
Friend of the Court Title IV-D CSFOC-17-35001		<u>341,426</u>	<u>0</u>
		<u>377,489</u>	<u>0</u>
<u>U.S. Department of Homeland Security</u>			
Passed through the Michigan Department of Natural Resources:			
2018 Marine Safety Program Grant Agreement	97.012	<u>8,700</u>	<u>0</u>
Passed through Michigan State Police:			
Emergency Management Performance Grant EMC-2018-EP-00002	97.042	<u>9,164</u>	<u>0</u>
Passed through Michigan State Police:			
Homeland Security Grant Program, Operation Stone Garden EMW-2015-SS-00033	97.067	<u>10,492</u>	<u>0</u>
Passed through Michigan Region 3 Homeland Security Planning Board:			
2017 State Homeland Security Grant Program EMW-2017-SS-00010-S01	97.067	198,157	147,615
2016 State Homeland Security Grant Program EMW-2016-SS-00010-S01		479,044	407,906
2015 State Homeland Security Grant Program EMW-2015-SS-00033		<u>183,036</u>	<u>141,916</u>
		<u>860,237</u>	<u>697,437</u>
Total U.S. Department of Homeland Security		<u>888,593</u>	<u>697,437</u>
Total Federal Awards		<u>\$ 4,636,161</u>	<u>\$ 706,134</u>

The accompanying notes are an integral part of this schedule.

IOSCO COUNTY
Tawas City, Michigan

NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
For the Year Ended December 31, 2018

1. Basis of Presentation

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal award activity of Iosco County under programs of the federal government for the year ended December 31, 2018. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of Iosco County, it is not intended to and does not present the financial position, changes in net position, or cash flows of Iosco County.

2. Summary of Significant Accounting Policies

Expenditures reported on the schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, *Title 2*.

Iosco County has not elected to use the 10 percent de minimis indirect cost rate as allowed under the Uniform Guidance.

3. Reconciliation to Financial Statements

Federal revenue presented in the financial statements	\$ 1,437,234
Amounts due from the State of Michigan that will be recognized as revenue for the year ended December 31, 2019 because they are considered unavailable in the governmental funds.	
#93.563 Child Support Enforcement	107,842
Accounts receivable for year ended December 31, 2017, received more than 60 days after year end and recognized as federal revenue in the fiscal year ended December 31, 2018	
#97.067 Homeland Security Grant Program, Operation Stone Garden	(20,236)
Loans receivable for the year ended December 31, 2018 not recognized as federal revenue but recognized as federal award expenditures.	
#10.769 Rural Business Enterprise Fund Grant	27,233
Revolving Loan Fund Capital Base	
#11.307 Economic Adjustment Grant for Military Base Closures	3,026,321
Loan disbursements, write-offs, and administrative expenses made for the year ended December 31, 2018 not recognized as federal revenue, but recognized as federal award expenditures.	
#11.307 Economic Adjustment Grant for Military Base Closures	16,030
#14.228 CDBG Revolving Loan Fund	5,855
Cash balances and administrative expenses in revolving loan funds required to be included in the Schedule of Expenditures of Federal Awards per the compliance supplements but, not included as federal revenue in the financial statements.	
#10.769 Rural Business Enterprise Fund Grant	17,306

The accompanying notes are an integral part of this schedule.

IOSCO COUNTY
Tawas City, Michigan

NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
For the Year Ended December 31, 2018

3. Reconciliation to Financial Statements (Continued)

Loan repayments, loans disbursed by subrecipients, and interest revenue in revolving loan funds recognized as mortgage repayment and interest revenue but required to be reported on the Schedule of Expenditures of Federal Awards.

#14.228 ICHRRLP Revolving Loan Fund	\$ 9,879
#14.228 CDBG Revolving Loan Fund passed through the Michigan Economic Development Corporation	388

Federal Awards passed through the County to other local units of government required to be included on the Schedule of Expenditures of Federal Awards but not recognized as revenue to the County.

#10.665 Schools & Roads - Grants to States Oil/Gas Royalties	239
#10.665 Schools & Roads - Grants to States National Forest Revenue 2017	<u>8,070</u>

Federal revenue expended per the Schedule of Expenditures of Federal Awards	<u>\$ 4,636,161</u>
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The accompanying notes are an integral part of this schedule.

Iosco County Board of Commissioners

COURT HOUSE
Tawas City, Michigan 48763

Summary Schedule of Prior Year Audit Findings:

2017-001 - Financial Statement Preparation

Finding: Historically the County has relied on its independent external auditors to assist in the preparation of financial statements, related footnotes, and the Schedule of Expenditures of Federal Awards as part of its external financial reporting process. Accordingly, the County's ability to prepare financial statements in accordance with GAAP is based in part, on its external auditors, who cannot by definition be considered a part of the County's internal controls. The County has evaluated the cost vs. benefit of establishing internal controls over the preparation of financial statements in accordance with GAAP, and determined that is in the best interests of the County to outsource the task to its external auditors, and carefully review the draft financial statements, related notes, and the Schedule of Expenditure of Federal Awards prior to approving them and accepting responsibility for their content and presentation.

Year of Initial Occurrence: December 31, 2008

Status: This situation still exists. The County understands the risk of having the auditors prepare the financial statements and has determined to accept this risk as they feel the benefit outweighs the risk itself. See the current year finding 2018-001 for details and for following Corrective Action Plan.

Iosco County Board of Commissioners

COURT HOUSE
Tawas City, Michigan 48763

Corrective Action Plan For the Year Ended December 31, 2018

2018-001 - Financial Statement Preparation

Finding: Historically the County has relied on its independent external auditors to assist in the preparation of financial statements, related footnotes, and the Schedule of Expenditures of Federal Awards as part of its external financial reporting process. Accordingly, the County's ability to prepare financial statements in accordance with GAAP is based in part, on its external auditors, who cannot by definition be considered a part of the County's internal controls. The County has evaluated the cost vs. benefit of establishing internal controls over the preparation of financial statements in accordance with GAAP, and determined that it is in best interests to outsource the task to its external auditors, and carefully review the draft financial statements, related notes, and the Schedule of Expenditure of Federal Awards prior to approving them and accepting responsibility for their content and presentation.

Corrective Action: The County will not be correcting this finding. The County has evaluated the cost vs. benefit of establishing internal controls over the preparation of financial statements in accordance with GAAP, and determined that it is in the best interests of the County to outsource the task to its external auditors, and to carefully review the draft financial statements, related notes, and the Schedule of Expenditures of Federal Awards prior to approving them and accepting responsibility for their content and presentation.

Contact Person Responsible for Corrective Action: Elite Shellenbarger, County Treasurer/Administrator

Anticipated Completion Date: Ongoing, with annual review by County Treasurer/Administrator and Auditor.